### UNITED STATES DEPARTMENT OF COMMERCE



National Oceanic and Atmospheric Administration NATIONAL MARINE FISHERIES SERVICE

Southeast Regional Office 263 13th Avenue South St. Petersburg, Florida 33701-5505 http://sero.nmfs.noaa.gov

January 23, 2015

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(Sent via Electronic Mail)

Colonel Alan Dodd, Commander U.S. Army Corps of Engineers, Jacksonville District Palm Beach Gardens Regulatory Office 4400 PGA Boulevard, Suite 500 Palm Beach Gardens, Florida 33410

Attention: Paula Bratschi

Dear Colonel Dodd:

NOAA's National Marine Fisheries Service (NMFS) reviewed public notice SAJ-2014-00613 (LP-PWB), dated November 7, 2014. PRH Investments, LLC, requests authorization to install a new marginal dock (6.6 feet by 100 feet) adjacent to an existing seawall within the Intracoastal Waterway in Broward County. The initial determination by the Jacksonville District is the proposed impacts to 150 square feet of seagrass habitat, designated a Habitat Area of Particular Concern (HAPC) by the South Atlantic Fishery Management Council (SAFMC), would not have a substantial adverse impact on essential fish habitat (EFH) or federally managed fishery species. As the nation's federal trustee for the conservation and management of marine, estuarine, and anadromous fishery resources, the following comments and recommendations are made pursuant to authorities of the Fish and Wildlife Coordination Act and the Magnuson-Stevens Fishery Conservation and Management Act (Magnuson-Stevens Act).

## Essential Fish Habitat

The public notice includes results from an in-water survey performed on May 1, 2014, by a consultant for the applicant. The survey documented two species of seagrass, paddle grass (*Halophila decipiens*) and Johnson's seagrass (*H. johnsonii*), which is listed as threatened under the Endangered Species Act.

SAFMC identifies seagrass habitat as EFH or an HAPC for several species, including adult white grunt (*Haemulon plumieri*), juvenile and adult gray snapper (*Lutjanus griseus*), juvenile mutton snapper (*Lutjanus analis*), juvenile goliath grouper (*Epinephilus itijara*), and larval and juvenile pink shrimp (*Farfantepenaeus duorarum*). HAPCs are subsets of EFH that are rare, particularly susceptible to human-induced degradation, especially important ecologically, or located in an environmentally stressed area. Seagrass directly benefit the fishery resources by providing nursery habitat. Seagrass is part of a habitat complex that includes mangroves and hardbottoms, and this habitat complex is important in Broward County waters as it supports a diverse community of fish and invertebrates within the area. Seagrass also provides important water quality maintenance functions (such as pollution uptake), stabilize sediments, attenuate wave action, and produce and export detritus (decaying organic material), which is an important



component of marine and estuarine food chains. SAFMC provides additional information on EFH and HAPCs and how they support federally managed fishery species in *Fishery Ecosystem Plan of the South Atlantic Region*, which is available at *www.safmc.net*.

# Impacts to Essential Fish Habitat

The applicant proposes to impact seagrass habitat by dock construction and shading. The notice from the Jacksonville District describes how the applicant has minimized the seagrass impacts by designing the new dock to have a north-south orientation. Additionally, the height of the dock has been designed to adhere to the *Construction Guidelines in Florida for Minor Piling-Supported Structures Constructed in or over Submerged Aquatic Vegetation (SAV), Marsh or Mangrove Habitat* developed by the Jacksonville District and NMFS. Even with this minimization, the project does not reflect all practicable avoidance and minimization of impacts to seagrass habitat. Specifically, the dock dimensions exceed the dimensions recommended in the Guidelines for terminal platforms sited over seagrass. Therefore NMFS recommends reducing the dimensions of the terminal platform to 160 square feet (a recommended reduction of 500 square feet). Alternatively, the dock could be redesigned to completely avoid the seagrass by reducing the size of the structure and moving the structure to the north or south of the documented seagrass habitat.

#### Conservation Recommendation

NMFS concludes the proposed dock construction and shading would adversely impact EFH. Section 305(b)(4)(A) of the Magnuson-Stevens Act requires NMFS to provide EFH conservation recommendations when an activity is expected to adversely impact EFH. In consideration of this requirement, NMFS provides the following:

## **EFH Conservation Recommendation**

All dock structures permitted under this authorization shall reflect the specifications recommended in Construction Guidelines in Florida for Minor Piling-Supported Structures Constructed in or over Submerged Aquatic Vegetation (SAV), Marsh or Mangrove Habitat; i.e., the maximum size of the terminal platform shall be no more than 160 square feet. Alternatively, the dock could be redesigned to completely avoid the seagrass by reducing the size of the structure and moving the structure to the north or south of the documented seagrass habitat.

Section 305(b)(4)(B) of the Magnuson-Stevens Act and implementing regulation at 50 CFR Section 600.920(k) require the Jacksonville District to provide a written response to this letter within 30 days of its receipt. If it is not possible to provide a substantive response within 30 days, in accordance with the "findings" with the Jacksonville District, an interim response should be provided to NMFS. A detailed response then must be provided prior to final approval of the action. The detailed response must include a description of measures proposed by the Jacksonville District to avoid, mitigate, or offset the adverse impacts of the activity. If the response is inconsistent with the EFH conservation recommendations, the Jacksonville District must provide a substantive discussion justifying the reasons for not following the recommendations.

NMFS appreciates the opportunity to provide these comments. Please direct related questions to the attention of Ms. Jocelyn Karazsia at our Palm Beach Office, 400 N Congress Ave, Suite 110, West Palm Beach, Florida 33401, at 561-249-1925, or at Jocelyn.Karazsia@noaa.gov.

Sincerely,

Pace Willer

/ for

Virginia M. Fay Assistant Regional Administrator Habitat Conservation Division

cc:

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